# PALOS HEIGHTS PUBLIC LIBRARY, ILLINOIS A COMPONENT UNIT OF THE CITY OF PALOS HEIGHTS, ILLINOIS ANNUAL FINANCIAL REPORT



# PALOS HEIGHTS PUBLIC LIBRARY

FOR THE FISCAL YEAR ENDED DECEMBER 31, 2023

> 12501 S. 71st Avenue Palos Heights, IL 60463 Phone: 708.448.1473 www.phlibrary.org

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**INTRODUCTORY SECTION** 

# List of Principal Officials December 31, 2023

BOARD OF TRUSTEES			
Geraldine Burek	President		
Rose Zubik	Vice President		
Susan Snow	Secretary		
Patrick Keough	Treasurer		
Steven Foertsch	Trustee		
Sue Jankowski	Trustee		
Dianne Key	Trustee		
Hilary Rhodes	Trustee		
John Peltz	Trustee		

# **FINANCIAL SECTION**

This section includes:

Independent Auditors' Report Management's Discussion and Analysis Basic Financial Statements Required Supplementary Information Other Supplementary Information

# **INDEPENDENT AUDITORS' REPORT**

This section includes the opinion of the Library's independent auditing firm.

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Lauterbach & Amen, LLP

CERTIFIED PUBLIC ACCOUNTANTS

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### **INDEPENDENT AUDITORS' REPORT**

August 5, 2024

Members of the Board of Trustees Palos Heights Public Library Palos Heights, Illinois

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Palos Heights Public Library (the Library), Illinois, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Library's basic financial statements as listed in the table of contents.

In our opinion, based our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Palos Heights Public Library, Illinois, as of December 31, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Library, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Library's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Palos Heights Public Library, Illinois August 5, 2024

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Library's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison schedules, and supplementary pension schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Palos Heights Public Library, Illinois August 5, 2024

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Palos Heights Public Library, Illinois' basic financial statements. The other supplementary information is presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other records used to prepare the basic financial statements themselves, and other records used to prepare the basic financial statements themselves, and other records used to prepare the basic financial statements themselves, and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

# **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Lauterbach & Amen, LLP

LAUTERBACH & AMEN, LLP

MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of the Palos Heights Public Library's (Library) financial performance provides an overview of the Library's financial activities for the fiscal year ended December 31, 2023. Please read it in conjunction with the Library's financial statements, which can be found in the basic financial statements section of this report.

# FINANCIAL HIGHLIGHTS

- The Library's net position increased \$174,250 or 4.4 percent, from \$3,988,462 beginning balance to \$4,162,712.
- During the year, government-wide revenues totaled \$2,049,167, while government-wide expenses totaled \$1,874,917, resulting in an increase to net position of \$174,250.
- Total fund balances for the governmental funds were \$652,736 at December 31, 2023 compared to a prior year balance of \$376,204, an increase of \$276,532 or 73.5 percent.

# USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the Library as a whole and present a longer-term view of the Library's finances.

Fund financial statements which can be found in the financial section of this report. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the Library's operation in more detail than the government-wide statements by providing information about the Library's most significant funds.

# **Government-Wide Financial Statements**

The government-wide financial statements provide readers with a broad overview of the Library's finances, in a matter similar to a private-sector business. The government-wide financial statements which can be found in the financial section of this report.

The Statement of Net Position reports information on all of the Library's assets/deferred outflows and liabilities/ deferred inflows, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Library is improving or deteriorating. Consideration of other nonfinancial factors, such as changes in the Library's property tax base, is needed to assess the overall health of the Library.

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes).

Management's Discussion and Analysis December 31, 2023

# **USING THIS ANNUAL REPORT - Continued**

# **Government-Wide Financial Statements - Continued**

Both of the government-wide financial statements report functions of the Library that are principally supported by taxes and charges for services revenues (governmental activities). The governmental activities of the Library include the cultural function.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Library, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Library only maintains governmental funds.

### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Library's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

The Library maintains eight individual governmental fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General and Special Reserve Funds, which are considered a major funds. Data from the other six governmental funds are presented as a nonmajor fund.

The Library adopts an annual appropriated budget for all of the governmental funds, except for the Unemployment Compensation Fund. A budgetary comparison schedule for these funds has been provided to demonstrate compliance with this budget.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

# **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net position may serve over time as a useful indicator of a government's financial position. The following tables show that in the case of the Library, assets/deferred outflows exceeded liabilities/deferred inflows by \$4,162,712.

		Net Posi	ition
		2023	2022
Current and Other Assets	\$	2,678,541	2,796,397
Capital Assets	Ψ	3,691,654	3,845,060
Total Assets		6,370,195	6,641,457
Deferred Outflows		295,406	461,698
Total Assets/Deferred Outflows		6,665,601	7,103,155
Long-Term Debt Outstanding		476,778	686,589
Other Liabilities		22,513	548,061
Total Liabilities		499,291	1,234,650
Deferred Inflows		2,003,598	1,880,043
Total Liabilities/Deferred Inflows		2,502,889	3,114,693
Net Position			
Net Investment in Capital Assets		3,691,654	3,845,060
Restricted		17,077	17,134
Unrestricted		453,981	126,268
Total Net Position		4,162,712	3,988,462

A large portion of the Library's net position, \$3,691,654 or 88.7 percent, reflects its investment in capital assets (for example, land, buildings, equipment and furniture), less any related debt used to acquire those assets that is still outstanding. The Library uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

An additional portion \$17,077 and or 0.4 percent of the Library's net position represents resources that are subject to external restrictions on how they may be used. The remaining deficit \$453,981, or 10.9 percent, represents unrestricted net position and may be used to meet the government's ongoing obligations to citizens and creditors.

# **GOVERNMENT-WIDE FINANCIAL ANALYSIS - Continued**

	 Changes in Net Position		
	2023	2022	
Revenues			
Program Revenues			
Charges for Services	\$ 3,616	5,355	
Operating Grants/Contributions	17,800	17,800	
General Revenues			
Property Taxes	1,854,556	1,730,844	
Replacement Taxes	29,947	14,801	
Investment Income	6,579	8,126	
Miscellaneous	136,669	224,912	
Total Revenues	 2,049,167	2,001,838	
Expenses			
General Government	 1,874,917	2,066,709	
Change in Net Position	174,250	(64,871)	
Nat Desition Designing	2 000 462	4 052 222	
Net Position - Beginning	 3,988,462	4,053,333	
Net Position - Ending	4,162,712	3,988,462	
not i ostion - Enumg	 4,102,/12	3,700,402	

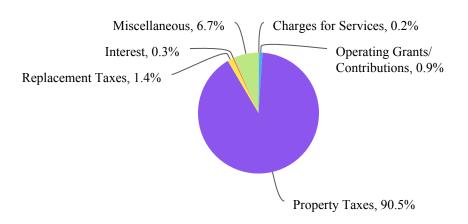
Net position of the Library's governmental activities increased from a balance of \$3,988,462 to \$4,162,712.

Revenues of \$2,049,167 exceeded expenses of \$1,874,917, resulting in the increase to net position in the current year of \$174,250.

In the current year, governmental net position had an increase of \$174,250, or 4.4 percent. This increase was due to decreases in expenses and net pension liability.

# **GOVERNMENT-WIDE FINANCIAL ANALYSIS - Continued**

The following table graphically depicts the major revenue sources of the Library. It depicts very clearly the reliance of property taxes to fund governmental activities.



# **Revenues by Source - Governmental Activities**

# FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the Library uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

# **Governmental funds**

The focus of the Library's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the governmental funds reported combined ending fund balances of \$652,736, an increase of 73.5 percent from last year's ending fund balance of \$376,204.

In the current year, governmental fund balances increased by \$276,532. The General Fund fund balance increased by \$276,589 which is due to intentional underspending in order to rebuild the Library's fund balance.

# **GENERAL FUND BUDGETARY HIGHLIGHTS**

During the year, no supplemental amendments were made to the budget for the General Fund.

The General Fund actual revenues were lower than budgeted revenues. Actual revenues for the current year were \$1,932,063, compared to budgeted revenues of \$2,377,900. This resulted primarily from property taxes being under budget by \$550,001.

The General Fund actual expenditures were higher than budgeted expenditures. Actual expenditures totaled \$1,556,535, while budgeted expenditures totaled \$1,533,226. The \$23,309 over budget was due primarily to increased Contractual, Printing and Maintenance expenditures.

# CAPITAL ASSETS

The Library's investment in capital assets for its governmental activities as of December 31, 2023 was \$3,691,654 (net of accumulated depreciation). This investment in capital assets includes land, land improvements, building and building improvements, furniture and equipment, and library collection.

	Caj	Capital Assets - Net of Depreciation		
		2023	2022	
Land	\$	314,652	314,652	
Construction in Progress			721,818	
Building and Improvements		2,714,912	2,125,184	
Furniture and Equipment		353,605	395,744	
Library Material		308,485	287,662	
Total		3,691,654	3,845,060	
This year's additions to capital assets included:				
Building and Improver	ments		2,115	
Library Material			125,243	
			127,358	

Additional information on the Library's capital assets can be found in Note 3 of this report.

# ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The Library's appointed officials and staff considered many factors when setting the fiscal-year 2024 budget. Those factors include tax rates, patron services, resources, and capital improvement projects. The Library is faced with similar economic challenges as other local municipalities, including inflation and unemployment rates. The Library is committed to providing high quality library services to its constituents, while remaining a fiscally responsible unit of government.

# **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the Library's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be directed to the Library Director at Palos Heights Public Library, 12501 South 71st Avenue, Palos Heights, Illinois 60463

# **BASIC FINANCIAL STATEMENTS**

The basic financial Statements include integrated sets of financial statements as required by the GASB. The sets of statements include:

Government-Wide Financial Statements

Fund Financial Statements

Governmental Funds

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

Statement of Net Position December 31, 2023

See Following Page

# Statement of Net Position December 31, 2023

	Governmental Activities
ASSETS	
Current Assets	
Cash and Investments	\$ 675,246
Receivables - Net of Allowances	
Property Taxes	2,003,295
Total Current Assets	2,678,541
Noncurrent Assets	
Capital Assets	
Nondepreciable	314,652
Depreciable	6,800,842
Accumulated Depreciation	(3,423,840)
Total Noncurrent Assets	3,691,654
Total Assets	6,370,195
DEFERRED OUTFLOWS OF RESOURCES	
Deferred Items - IMRF	295,406
Total Assets and Deferred Outflows of Resources	6,665,601

	Governmental Activities
LIABILITIES	
Current Liabilities	
Accounts Payable	\$ 4,465
Accrued Payroll	18,048
Total Current Liabilities	22,513
Noncurrent Liabilities	
Net Pension Liability - IMRF	476,778
	499,291
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Property Taxes	2,003,292
Deferred Items - IMRF	306
Total Deferred Inflows of Resources	2,003,598
Total Liabilities and Deferred Inflows of Resources	2,502,889
NET POSITION	
Investment in Capital Assets	3,691,654
Restricted	5,051,051
Workers Compensation	4,347
Unemployment Compensation	12,730
Unrestricted	453,981
Total Net Position	4,162,712

The notes to the financial statements are an integral part of this statement.

# Statement of Activities For the Fiscal Year Ended December 31, 2023

		Expenses	Charges for Services	Program Revenu Operating Grants/ Contributions	es Capital Grants/ Contributions	Net (Expenses)/ Revenues
Governmental Activities Culture and Recreation	\$	1,874,917	3,616	17,800		(1,853,501)
	General Revenues Taxes					
	Property Taxes			1,854,556		
	Intergovernmental Replacement Taxes				20.047	
			-	Income (Loss)		29,947 6,579
			Miscellane			136,669
			winseemane	043		2,027,751
			Change in Ne	t Position		174,250
			Net Position -	Beginning		3,988,462
			Net Position -	Ending		4,162,712

# **Balance Sheet - Governmental Funds December 31, 2023**

		Capital Projects Special		
	General	Reserve	Nonmajor	Totals
ASSETS			5	
Cash and Investments Receivables - Net of Allowances	\$ 658,169	_	17,077	675,246
Property Taxes	1,835,635		167,660	2,003,295
Total Assets	2,493,804		184,737	2,678,541
LIABILITIES				
Accounts Payable	4,465	—	_	4,465
Accrued Payroll	18,048	—	—	18,048
Total Liabilities	22,513	—	—	22,513
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Property Taxes	1,835,632	_	167,660	2,003,292
Total Liabilities and Deferred Inflows of Resources	1,858,145		167,660	2,025,805
FUND BALANCES				
Restricted	_	_	17,077	17,077
Unassigned	635,659	_		635,659
Total Fund Balances	635,659		17,077	652,736
Total Liabilities, Deferred Inflows of Resources and				
Fund Balances	2,493,804		184,737	2,678,541

The notes to the financial statements are an integral part of this statement.

# Reconciliation of the Total Governmental Fund Balance to the Statement of Net Position - Governmental Activities December 31, 2023

Total Governmental Fund Balances	\$ 652,736
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in Governmental Activities are not financial	
resources and therefore, are not reported in the funds.	3,691,654
Deferred outflows (inflows) of resources related to the pensions not reported in the funds. Deferred Items - IMRF	295,100
Long-term liabilities are not due and payable in the current	
period and therefore are not reported in the funds.	
Net Pension Liability	 (476,778)
Net Position of Governmental Activities	 4,162,712

# Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds For the Fiscal Year Ended December 31, 2023

		Capital		
		Projects		
		Special		
	General	Reserve	Nonmajor	Totals
Revenues				
Taxes	\$ 1,737,484	_	117,072	1,854,556
Intergovernmental	47,747	_		47,747
Fines and Fees	3,616		_	3,616
Investment Income	6,547	32	_	6,579
Miscellaneous	136,669			136,669
Total Revenues	1,932,063	32	117,072	2,049,167
Expenditures				
Culture and Recreation	1,556,535		165,997	1,722,532
Capital Outlay		50,103		50,103
Total Expenditures	1,556,535	50,103	165,997	1,772,635
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	375,528	(50,071)	(48,925)	276,532
Other Financing Sources (Uses)				
Transfers In		50,071	48,868	98,939
Transfers Out	(98,939)			(98,939)
	(98,939)	50,071	48,868	
Net Change in Fund Balances	276,589		(57)	276,532
Fund Balances - Beginning	359,070		17,134	376,204
Fund Balances - Ending	635,659	_	17,077	652,736

The notes to the financial statements are an integral part of this statement.

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of the Governmental Funds to the Statement of Activities - Governmental Activities For the Fiscal Year Ended December 31, 2023

Net Change in Fund Balances - Total Governmental Funds	\$ 276,532
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the	
Statement of Activities the cost of those assets is allocated over their estimated	
useful lives and reported as depreciation expense.	
Capital Outlays	127,358
Depreciation Expense	(280,764)
Disposals - Cost	(129,469)
Disposals - Accumulated Depreciation	129,469
The net effect of deferred outflows (inflows) of resources related	
to the pensions not reported in the funds.	
Change in Deferred Items - IMRF	(158,687)
The issuance of long-term debt provides current financial resources to	
governmental funds, while the repayment of the principal on long-term	
debt consumes the current financial resources of the governmental funds.	
Change in Net Pension Liability - IMRF	 209,811
Changes in Net Position of Governmental Activities	 174,250

# **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Palos Heights Public Library (the Library), a component unit of the City of Palos Heights, provides services primarily to citizens of the City of Palos Heights (the City), Illinois, including lending or renting materials to adults and children to meet their informational, recreational, and educational needs.

The government-wide financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant of the Library's accounting policies established in GAAP and used by the Library are described below.

# **REPORTING ENTITY**

The Library is a library corporation governed by an appointed Board of Trustees. The Library may not issue bonded debt without the City's approval, and its property tax levy is incorporated with the City's levy. The Library is reported as a discretely presented component unit of the City of Palos Heights, Illinois. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is both legally and substantively separate from the government. Management has determined that there are no fiduciary component units that are required to be included in the financial statements of the Library as pension trust funds and there are no discretely component units to include in the reporting entity. This report represents the financial activity of the Library for the fiscal year ended December 31, 2023.

The Library is a Public Library operating in accordance with the Illinois Local Library Act, 75 ILCS 5/1-0.1 et seq.

# **BASIS OF PRESENTATION**

# **Government-Wide Statements**

The Library's basic financial statements include both government-wide (reporting the Library as a whole) and fund financial statements (reporting the Library's major funds). The Library's culture and recreation services are classified as governmental activities.

In the government-wide Statement of Net Position, the governmental activities column is presented on a consolidated basis and reported on a full accrual, economic resource basis, which recognizes all long-term assets/ deferred outflows and receivables as well as long-term debt/deferred inflows and obligations. The Library's net position is reported in three parts: net investment in capital assets; restricted; and unrestricted. The Library first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the Library's functions. These functions are supported by general government revenues (property taxes, interest and miscellaneous revenues, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, which include 1) changes to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

# **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

# **BASIS OF PRESENTATION - Continued**

### **Government-Wide Statements - Continued**

The net costs (by function) are normally covered by general revenue (property tax, intergovernmental revenues, interest income, etc.). The Library does not allocate indirect costs. This government-wide focus is more on the sustainability of the Library as an entity and the change in the Library's net position resulting from the current year's activities.

### **Fund Financial Statements**

The financial transactions of the Library are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets/deferred outflows, liabilities/deferred inflows, fund equity, revenues and expenditures/expenses. The Library's funds are all reported as governmental funds. The emphasis in fund financial statements is on the major funds.

GASB Statement No. 34 sets forth minimum criteria (percentage of the assets/deferred outflows, liabilities/ deferred inflows, revenues or expenditures/expenses) for the determination of major funds. The Library electively added funds, as major funds, which either had debt outstanding or specific community focus. A fund is considered major if it is a primary operating fund of the Library or meets the following criteria:

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The various funds are reported by generic classification within the financial statements. The following fund types are used by the Library:

# **Governmental Funds**

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Library:

*General Fund* is the general operating fund of the Library. It accounts for all revenues and expenditures of the Library which are not accounted for in other funds. The General Fund is a major fund.

*Special Revenue Funds* are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The Library maintains six special revenues funds and are treated as nonmajor funds.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

# **BASIS OF PRESENTATION - Continued**

#### **Governmental Funds - Continued**

*Capital Projects Funds* are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by business-type/proprietary funds). The Special Reserve Fund, a major fund, is used to account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays including the acquisition or construction of capital facilities and other capital asset, excluding those types of capital related outflows financed by proprietary funds.

# MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

### **Measurement Focus**

On the government-wide Statement of Net Position and the Statement of Activities, governmental activities are presented using the economic resources measurement focus as defined below. In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate.

All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets/ deferred outflows and liabilities/deferred inflows are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

The accounting objectives of the "economic resources" measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets/deferred outflows, liabilities/deferred inflows (whether current or noncurrent) associated with their activities are reported.

In the government-wide Statement of Net Position and Statement of Activities, governmental activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability/deferred inflow is incurred or economic asset used. Revenues, expenses, gains, losses, assets/deferred outflows, and liabilities/deferred inflows resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

# **Basis of Accounting**

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when "measurable and available." Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year end.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

# **MEASUREMENT FOCUS AND BASIS OF ACCOUNTING - Continued**

#### **Basis of Accounting - Continued**

The Library recognizes property taxes when they become both measurable and available in accordance with GASB Codification Section P70. A sixty-day availability period is used for revenue recognition for all other governmental fund revenues. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are recognized when due.

In applying the susceptible to accrual concept under the modified accrual basis, those revenues susceptible to accrual are property taxes, sales and use taxes, franchise taxes, utility taxes, hotel/motel taxes, fines, interest revenue, and charges for services. All other revenues are not susceptible to accrual because generally they are not measurable until received in cash.

# ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY

### **Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### Cash and Investments

Cash and cash equivalents on the Statement of Net Position are considered to be cash on hand, demand deposits, and and short-term investments with original maturities of three months or less from the date of purchase.

Investments are generally reported at fair value. Short-term investments are reported at cost, which approximates fair value. For investments, the Library categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. All of the Library's investments are in 2a7-like investment pools that are measured at the net asset value per share determined by the pool.

#### Receivables

In the government-wide financial statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivables balances for governmental activities include property taxes.

# **Interfund Receivables, Payables and Activity**

Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers.

# **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

# ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued

### **Deferred Outflows/Inflows of Resources**

Deferred outflow/inflow of resources represents an acquisition/reduction of net assets that applies to a future period and therefore will not be recognized as an outflow of resources (expense)/inflow of resources (revenue) until that future time.

# Capital Assets

Capital assets purchased or acquired with an original cost of \$5,000 or more, are reported at historical cost or estimated historical cost. Contributed assets are reported at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. General capital assets are long-lived assets of the Library as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and capitalized. The valuation basis for general capital assets is historical cost, or where historical cost is not available, estimated historical cost based on replacement costs.

Depreciation on all assets is computed and recorded using the straight-line method of depreciation over the following estimated useful lives:

Building and Improvements	10 - 40 Years
Furniture and Equipment	5 - 20 Years
Library Material	3 - 7 Years

#### **Compensated Absences**

Vacation and sick leave do not vest or accumulate. Accordingly, no liability has been accrued at year-end.

# **Long-Term Obligations**

In the government-wide financial statements, long-term obligations are reported as liabilities in the governmental activities on the Statement of Net Position.

#### **Net Position**

In the government-wide financial statements, equity is classified as net position and displayed in three components:

Investment in Capital Assets - Consists of capital assets, including restricted capital assets, net of accumulated depreciation.

# **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

# ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued

#### **Net Position - Continued**

Restricted - Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

Unrestricted - All other net position balances that do not meet the definition of "restricted" or "investment in capital assets."

# NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **BUDGETARY INFORMATION**

The Library follows these procedures in establishing the budgetary data reflected in the financial statements:

- a. Prior to December 1, a proposed operating budget for the fiscal year commencing the following January 1, is prepared and submitted to the Board of Trustees for their review and approval.
- b. Prior to March 1, the appropriation resolution is approved by the Board of Trustees to be included in an ordinance by the City of Palos Heights.
- c. The Board of Trustees must approve changes or amendments to the budget of any fund. The legal level of budgetary control is at the fund level.

The budget is prepared on a basis of accounting consistent with generally accepted accounting principles (GAAP). All amounts not spent at year end lapse; however, they may be appropriated in the following year.

A budget is prepared for all funds except the Unemployment Compensation Fund. The budget is prepared in accordance with the Illinois Library Code and is derived from the combined annual budget and appropriation ordinance of the City of Palos Heights. All budgets are prepared based on the annual fiscal year of the Library. All budgetary funds are controlled by an integrated budgetary accounting system in accordance with the various legal requirements which govern the Library. All budgets expire at the end of the year.

# EXCESS OF ACTUAL EXPENDITURES OVER BUDGET IN INDIVIDUAL FUNDS

The following funds had an excess of actual expenditures over budget as of the date of this report:

Fund	Excess		
General	\$ 23,309		
Illinois Municipal Retirement	795		

# NOTE 3 - DETAIL NOTES ON ALL FUNDS

# **DEPOSITS AND INVESTMENTS**

Permitted Deposits and Investments - Illinois Statutes authorizes the Library to make deposits/invest in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, obligations of States and their political subdivisions, credit union shares, repurchase agreements, commercial paper rated within the three highest classifications by at least two standard rating services, and the Illinois Funds.

The Illinois Funds is an investment pool managed by the Illinois Public Treasurer's Office which allows governments within the State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company. Investments in Illinois Funds are valued at the share price, which is the price for which the investment could be sold.

*Deposits*. At year-end, the carrying amount of the Library's deposits totaled \$674,177 and the bank balances totaled \$676,231. In addition, the Library has \$1,069 invested in the Illinois Funds at year-end and are measured at the net asset value.

*Interest Rate Risk.* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Library's investment policy does not address interest rate risk.

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Library limits its exposure to credit risk by primarily investing in obligations guaranteed by the United States Government or securities issued by agencies of the United States Government explicitly or implicitly guaranteed by the United States Government. At year-end, the Library's investment in the Illinois Funds was rated AAA by Fitch.

*Concentration Risk.* This is the risk of loss attributed to the magnitude of the Library's investment in a single issuer. The Library's investment policy does not address concentration risk. At year-end, the Library does not have any investments over 5 percent of the total cash and investment portfolio (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investment).

*Custodial Credit Risk.* In the case of deposits, this is the risk that in the event of a bank failure, the Library's deposits may not be returned to it. The Library's investment policy does not address custodial credit risk. At yearend, the entire amount of the bank balance of deposits was covered by collateral, federal depository or equivalent insurance.

For an investment, this is the risk that in the event of the failure of the counterparty, the Library will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Library's investment policy does not specifically address custodial credit risk for investments. The Library's investments in the the Illinois Funds is not subject to custodial credit risk.

# PROPERTY TAXES

Property taxes for 2022 attach as an enforceable lien on January 1, on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are prepared by the County and are payable in two installments, on or about March 1 and September 1. The County collects such taxes and remits them periodically to the Library. The allowance for uncollectible taxes has been stated at 1% of the tax levy, to reflect actual collection experience.

# **NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

# **INTERFUND TRANSFERS**

Interfund transfers for the year consisted of the following:

Transfer In	ransfer In Transfer Out		Amount		
Special Reserve Nonmajor Governmental	General General	\$	50,071 48,868		
			98,939		

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them.

# CAPITAL ASSETS

# **Governmental Activities**

Governmental capital asset activity for the year was as follows:

	Beginning Balances Increases Decreases		Ending Balances	
Nondepreciable Capital Assets				
Land	\$ 314,652		_	314,652
Construction in Progress	721,818		721,818	
	1,036,470		721,818	314,652
Depreciable Capital Assets				
Building and Improvements	4,756,166	723,933		5,480,099
Furniture and Equipment	802,868		—	802,868
Library Material	522,101	125,243	129,469	517,875
	6,081,135	849,176	129,469	6,800,842
Less Accumulated Depreciation				
Building and Improvements	2,630,982	134,205		2,765,187
Furniture and Equipment	407,124	42,139		449,263
Library Material	234,439	104,420	129,469	209,390
	3,272,545	280,764	129,469	3,423,840
Total Net Depreciable Capital Assets	2,808,590	568,412		3,377,002
Total Net Capital Assets	3,845,060	568,412	721,818	3,691,654

Depreciation expense was charged to governmental activities as follows:

Culture and Recreation

\$ 280,764

# **NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

# LONG-TERM LIABILITY ACTIVITY

Changes in long-term liabilities during the fiscal year were as follows:

	Beginning			Ending	Amounts Due within
Type of Debt	Balances	Additions	Deductions	Balances	One Year
Governmental Activities Net Pension Liability - IMRF	<u>\$ 686,589</u>		209,811	476,778	

The Net Pension Liability is generally liquidated by the General Fund.

### SHORT-TERM DEBT

### **Tax Anticipation Warrants**

The Library issued tax anticipation warrants to provide advanced funding on property tax collections. The schedule below details the changes in short-term debt for the fiscal year ended December 31, 2023:

	Beginning			Ending
Type of Debt	Balances	Additions	Deductions	Balances
\$250,000 Tax Anticipation Warrants - Due in one issuance with no interest on 12/31/2023.	<u>\$                                    </u>	250,000	250,000	

#### FUND BALANCE CLASSIFICATIONS

In the governmental funds financial statements, the Library considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The Library first utilizes committed, then assigned and then unassigned fund balance when an expenditure is incurred for purposes for which all three unrestricted fund balances are available.

*Nonspendable Fund Balance.* Consists of resources that cannot be spent because they are either: a) not in a spendable form; or b) legally or contractually required to be maintained intact.

*Restricted Fund Balance*. Consists of resources that are restricted to specific purposes, that is, when constraints placed on the use of resources are either: a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

*Committed Fund Balance*. Consists of resources constrained (issuance of an ordinance) to specific purposes by the government itself, using its highest level of decision-making authority, the Board of Trustees; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint.

# **NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

# **FUND BALANCE CLASSIFICATIONS - Continued**

Assigned Fund Balance. Consists of amounts that are constrained by the Board of Trustees' intent to be used for specific purposes but are neither restricted nor committed. Intent is expressed by a) the Board of Trustees itself or b) a body or official to which the Board of Trustees has delegated the authority to assign amounts to be used for specific purposes. The Library's highest level of decision-making authority is the Board of Trustees, who is authorized to assign amounts to a specific purpose.

*Unassigned Fund Balance*. Consists of residual net resources of a fund that has not been restricted, committed, or assigned within the General Fund and deficit fund balances of other governmental funds.

*Minimum Fund Balance Policy*. The Library's policy manual states that the General Fund should maintain a minimum fund balance equal to or greater than 45% of budgeted operating expenditures.

The following is a schedule of fund balance classifications for the governmental funds as of the date of this report:

- General	Capital Projects Special Reserve	Nonmajor	Totals
\$ 		4,347 12,730 17,077	4,347 12,730 17,077
 635,659		17.077	635,659
\$	\$	Projects         Special         General       Reserve         \$	Projects           Special           General         Reserve         Nonmajor           \$         -         -         4,347           -         -         12,730           -         -         17,077           635,659         -         -

# NET POSITION CLASSIFICATIONS

Investment in capital assets was comprised of the following as of December 31, 2023:

Governmental Activities Capital Assets - Net of Accumulated Depreciation \$ 3,691,654

#### **NOTE 4 - OTHER INFORMATION**

### **CONTINGENT LIABILITIES**

#### Litigation

From time to time, the Library is party to various pending claims and legal proceedings with respect to employment, civil rights, property taxes and other matters. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the Library attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the Library's financial position or results of operations.

#### Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Library expects such amounts, if any, to be immaterial.

#### **RISK MANAGEMENT**

The Library is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; natural disasters; and injuries to the Library's employees. The Library has purchased insurance from private insurance companies. Risks covered included certain types of liabilities and bonds. The Library currently reports all its risk management activities in the General Fund. There were no significant changes in insurance coverages from the prior year and settlements did not exceed insurance coverage in any of the past three fiscal years.

#### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN**

#### Illinois Municipal Retirement Fund (IMRF)

The Library contributes to the Illinois Municipal Retirement Fund (IMRF), a defined benefit agent multipleemployer public employee retirement system that acts as a common investment and administrative agent for local governments and school districts in Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole, but not by individual employer. That report may be obtained online at <u>www.imrf.org</u>. The benefits, benefit levels, employee contributions, and employer contributions are governed by Illinois Compiled Statutes (ILCS) and can only be amended by the Illinois General Assembly.

#### **Plan Descriptions**

*Plan Administration.* All hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

### **NOTE 4 - OTHER INFORMATION - Continued**

### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued**

#### Illinois Municipal Retirement Fund (IMRF) - Continued

#### **Plan Descriptions - Continued**

*Benefits Provided.* IMRF provides two tiers of pension benefits. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

*Plan Membership.* As of December 31, 2023, the measurement date, the following employees were covered by the benefit terms:

Active Plan Members

15

A detailed breakdown of IMRF membership for the City and Library combined is available in the City of Palos Heights' annual comprehensive financial report.

*Contributions.* As set by statute, the Library's Regular Plan Members are required to contribute 4.50% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. For the year-ended December 31, 2023, the Library's contribution was 9.09% of covered payroll.

*Net Pension Liability.* The Library's net pension liability was measured as of December 31, 2023. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued**

#### Illinois Municipal Retirement Fund (IMRF) - Continued

#### **Plan Descriptions - Continued**

*Actuarial Assumptions*. The total pension liability was determined by an actuarial valuation performed, as of December 31, 2023, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Actuarial Assumptions Interest Rate	7.25%
Salary Increases	2.85% to 13.75%
Cost of Living Adjustments	2.75%
Inflation	2.25%

For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 108.0%) and Female (adjusted 106.4%) tables, and future mortality improvements projected using scale MP-2021. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

		Long-Term
		Expected Real
Asset Class	Target	Rate of Return
Fixed Income	24.50%	4.75%
Domestic Equities	34.50%	5.00%
International Equities	18.00%	6.35%
Real Estate	10.50%	6.30%
Blended	11.50%	6.05% - 8.65%
Cash and Cash Equivalents	1.00%	3.80%

### **NOTE 4 - OTHER INFORMATION - Continued**

### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued**

#### Illinois Municipal Retirement Fund (IMRF) - Continued

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.25%, the same as the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that Library contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

#### **Discount Rate Sensitivity**

The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Library calculated using the discount rate as well as what the Library's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.25%)	(7.25%)	(8.25%)
Net Pension Liability	\$ 1,070,821	476,778	4,431

### **NOTE 4 - OTHER INFORMATION - Continued**

### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued**

### Illinois Municipal Retirement Fund (IMRF) - Continued

### Changes in the Net Pension Liability

	 Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at December 31, 2022	\$ 4,646,945	3,960,356	686,589
Changes for the Year:			
Service Cost	67,727	_	67,727
Interest on the Total Pension Liability	320,595		320,595
Changes of Benefit Terms	_		
Difference Between Expected and Actual			
Experience of the Total Pension Liability	42,759	_	42,759
Changes of Assumptions	(438)		(438)
Contributions - Employer	_	68,988	(68,988)
Contributions - Employees	_	38,915	(38,915)
Net Investment Income	_	444,960	(444,960)
Benefit Payments, Including Refunds			
of Employee Contributions	(258,099)	(258,099)	
Other (Net Transfer)	 	87,591	(87,591)
Net Changes	 172,544	382,355	(209,811)
Balances at December 31, 2023	 4,819,489	4,342,711	476,778

### **NOTE 4 - OTHER INFORMATION - Continued**

### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued**

#### Illinois Municipal Retirement Fund (IMRF) - Continued

#### Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2023, the Library recognized pension expense of \$17,864. At December 31, 2023, the Library reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

	Ou	eferred tflows of esources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience Change in Assumptions	\$	67,246	(306)	67,246 (306)
Net Difference Between Projected and Actual			(300)	
Earnings on Pension Plan Investments		228,160		228,160
Total Deferred Amounts Related to IMRF		295,406	(306)	295,100

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

	Net	Net Deferred			
	O	utflows/			
Fiscal	(I	nflows)			
Year	of F	Resources			
2024	\$	69,346			
2025		95,390			
2026		162,322			
2027		(31,958)			
2028		—			
Thereafter		_			
Total		295,100			

### **NOTE 4 - OTHER INFORMATION - Continued**

### **OTHER POST-EMPLOYMENT BENEFITS**

The Library has evaluated its potential other post-employment benefits liability. Former employees who choose to retain their rights to health insurance through the Library are required to pay 100% of the current premium. However, there is minimal participation. As the Library provides no explicit benefit, and there is minimal participation, there is no material implicit subsidy to calculate in accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Post-Employment Benefits Other Than Pensions*. Therefore, the Library has not recorded a liability as of December 31, 2023.

# **REQUIRED SUPPLEMENTARY INFORMATION**

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Such information includes:

Schedule of Employer Contributions Illinois Municipal Retirement Fund

Schedule of Changes in the Employer's Net Pension Liability Illinois Municipal Retirement Fund

Budgetary Comparison Schedules General Fund

Notes to the Required Supplementary Information

Budgetary Information - Budgets are adopted on a basis consistent with generally accepted accounting principles.

Illinois Municipal Retirement Fund Schedule of Employer Contributions December 31, 2023

Fiscal Year	De	ctuarially etermined ntribution	in F the A De	ntributions Relation to Actuarially termined ntribution	Ε	tribution xcess/ ficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2014	\$	68,446	\$	69,266	\$	820	\$ 397,848	17.41%
2015		66,039		67,886		1,847	524,217	12.95%
2016		70,775		69,980		(795)	553,359	12.65%
2017		68,796		68,763		(33)	561,333	12.25%
2018		76,240		76,486		246	641,124	11.93%
2019		66,551		66,539		(12)	691,081	9.63%
2020		81,395		81,405		10	699,868	11.63%
2021		75,430		75,430			714,031	10.56%
2022		78,104		78,104			738,181	10.58%
2023		68,988		68,988		_	758,944	9.09%

Notes to the Required Supplementary Information:

Actuarial Cost Method	Aggregate Entry Age Normal
Amortization Method	Level % Pay (Closed)
Remaining Amortization Period	20 Years
Asset Valuation Method	5-Year Smoothed Fair Value
Inflation	2.25%
Salary Increases	2.75% to 13.75%, Including Inflation
Investment Rate of Return	7.25%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2020 valuation pursuant to an experience study of the period 2017-2019.
Mortality	For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

# Illinois Municipal Retirement Fund Schedule of Changes in the Employer's Net Pension Liability December 31, 2023

		2014	2015
Total Pension Liability	¢	(1.740	55 221
Service Cost	\$	61,740	55,331
Interest		202,781	178,937
Changes in Benefit Terms		(21.220)	20.085
Differences Between Expected and Actual Experience		(31,239)	20,985
Change of Assumptions		99,530	3,624
Benefit Payments, Including Refunds of Member Contributions		(119,832)	(120,109)
Net Change in Total Pension Liability		212,980	138,768
Total Pension Liability - Beginning		2,732,782	2,945,762
Total Pension Liability - Ending		2,945,762	3,084,530
Plan Fiduciary Net Position			
Contributions - Employer	\$	69,266	67,886
Contributions - Members		24,563	22,963
Net Investment Income		151,674	11,070
Benefit Payments, Including Refunds of Member Contributions		(119,832)	(120,109)
Other (Net Transfer)		(26,348)	27,320
Net Change in Plan Fiduciary Net Position		99,323	9,130
Plan Net Position - Beginning		2,499,469	2,598,792
Plan Net Position - Ending		2,598,792	2,607,922
Employer's Net Pension Liability/(Asset)	\$	346,970	476,608
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		88.22%	84.55%
Covered Payroll	\$	397,848	524,217
Employer's Net Pension Liability as a Percentage of Covered Payroll		87.21%	90.92%

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

2016	2017	2018	2019	2020	2021	2022	2023
59,144	56,162	59,824	67,538	65,212	67,479	64,843	67,727
258,488	216,180	258,248	486,212	240,100	314,956	316,960	320,595
(56,904)	(10,091)	97,208	(25,642)	259,810	26,706	88,803	42,759
(7,948)	(106,300)	109,090		(50,545)	, 	,	(438
(132,446)	(138,446)	(153,884)	(174,960)	(200,823)	(237,423)	(255,136)	(258,099
120,334	17,505	370,486	353,148	313,754	171,718	215,470	172,544
3,084,530	3,204,864	3,222,369	3,592,855	3,946,003	4,259,757	4,431,475	4,646,945
3,204,864	3,222,369	3,592,855	3,946,003	4,259,757	4,431,475	4,646,945	4,819,489
	· · · ·	, , , , , , , , , , , , , , , , ,		, , ,			
69,980	68,763	76,486	66,539	81,405	75,430	78,104	68,988
25,063	31,161	29,059	31,110	33,225	32,142	32,909	38,915
177,905	464,281	(166,979)	787,187	473,208	715,477	(622,656)	444,960
(132,446)	(138,446)	(153,884)	(174,960)	(200,823)	(237,423)	(255,136)	(258,099)
10,076	(83,223)	92,480	30,814	47,974	(32,106)	19,738	87,591
150,578	342,536	(122,838)	740,690	434,989	553,520	(747,041)	382,355
2,607,922	2,758,500	3,101,036	2,978,198	3,718,888	4,153,877	4,707,397	3,960,356
2,758,500	3,101,036	2,978,198	3,718,888	4,153,877	4,707,397	3,960,356	4,342,711
446,364	121,333	614,657	227,115	105,880	(275,922)	686,589	476,778
86.07%	96.23%	82.89%	94.24%	97.51%	106.23%	85.22%	90.11%
00.0770	JU.2J/0	02.07/0	77.2470	J1.J1/0	100.2370	03.2270	70.11/0
553,359	561,333	641,124	691,081	699,868	714,033	738,310	758,944

### **General Fund**

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Original and	
	Final Budget	Actual
Revenues		
Taxes	\$ 2,287,485	1,737,484
Intergovernmental	29,800	47,747
Fines and Fees	4,300	3,616
Investment Income (Loss)	3,115	6,547
Miscellaneous	53,200	136,669
Total Revenues	2,377,900	1,932,063
Expenditures		
Culture and Recreation		
Library Materials	209,615	203,220
Office Expenditures	33,456	33,425
Staff and Board Development	10,500	8,590
Professional Services	13,410	9,134
Contractual, Printing and Maintenance	210,631	243,131
Personnel	1,055,614	1,059,035
Total Expenditures	1,533,226	1,556,535
Excess (Deficiency) of Revenues		
Over (Under) Expenditures	844,674	375,528
Other Financing (Uses)		
Transfers Out		(98,939)
Net Change in Fund Balance	844,674	276,589
Fund Balance - Beginning		359,070
Fund Balance - Ending		635,659

# **OTHER SUPPLEMENTARY INFORMATION**

Other supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such statements and schedules include:

Budgetary Comparison Schedules - Major Governmental Funds

Combining Statements - Nonmajor Governmental Funds

Budgetary Comparison Schedules - Nonmajor Governmental Funds

# **INDIVIDUAL FUND DESCRIPTIONS**

### GENERAL FUND

The General Fund is used to account for all financial resources except those required to be accounted for in another fund.

#### **SPECIAL REVENUE FUNDS**

The Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

#### **Illinois Municipal Retirement Fund**

The Illinois Municipal Retirement Fund is used to account for the Library's participation in the Illinois Municipal Retirement Fund. Financing is provided by a specific annual property tax levy which produces a sufficient amount to pay the Library's contributions to the fund on behalf of its employees.

#### **Social Security Fund**

The Social Security Fund is used to account for revenues derived from a specific annual property tax levy and expenditures of these monies for payment of the employer's portion of Federal Social Security and Medicare taxes.

#### **Audit Fund**

The Audit Fund is used to account for revenues derived from a specific annual property tax levy and expenditures of these monies for the annual audit of the Library.

#### Liability Insurance Fund

The Liability Insurance Fund is used to account for revenues derived from a specific annual property tax levy and expenditures of these monies for the general liability insurance of the Library.

#### **Workers Compensation Fund**

The Workers Compensation Fund is used to account for revenues derived from a specific annual property tax levy and expenditures of these monies for payment of the employer's workers compensation taxes.

# **INDIVIDUAL FUND DESCRIPTIONS - Continued**

### **SPECIAL REVENUE FUNDS - Continued**

#### **Unemployment Compensation Fund**

The Unemployment Compensation Fund is used to account for revenues derived from a specific annual property tax levy and expenditures of these monies for payment of the employer's unemployment compensation taxes.

### CAPITAL PROJECTS FUND

Capital Projects Funds are used to account for financial resources used for the acquisition or construction of major capital assets (other than those financed by business-type/proprietary funds).

#### **Special Reserve Fund**

The Special Reserve Fund is used to account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays including the acquisition or construction of capital facilities and other capital asset, excluding those types of capital related outflows financed by proprietary funds.

# General Fund Schedule of Revenues - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Original and Final Budget	Actual
Taxes		
Property Taxes	\$ 2,287,485	1,737,484
Intergovernmental		
Per Capita Grant	17,800	17,800
Personal Property Replacement Taxes	12,000	29,947
Total Intergovernmental	29,800	47,747
Fines and Fees	4,300	3,616
Investment Income	3,115	6,547
Miscellaneous		
Friends Book Sales	11,000	13,353
Copier	4,000	4,479
Miscellaneous - Front Desk	2,200	3,628
Miscellaneous	5,000	11,455
Gifts/Donations	31,000	103,754
Total Miscellaneous	53,200	136,669
Total Revenues	2,377,900	1,932,063

## General Fund Schedule of Expenditures - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Original and	
	Final Budget	Actual
Culture and Recreation		
Library Materials		
Books, Periodicals and Audiovisuals	\$ 209,615	203,220
Office Expenditures		
Office Supplies	16,950	16,020
Equipment Maintenance	7,818	8,466
Cleaning Supplies	4,450	4,212
Mailing Expenditures	4,238	4,727
Total Office Expenditures	33,456	33,425
Staff and Board Development		
Membership Fees	2,200	2,754
Board Development	800	30
Administrator	500	425
Professional Staff	5,000	3,408
Support Staff	1,000	620
Mileage Reimbursement	1,000	1,353
Total Staff and Board Development	10,500	8,590
Professional Services		
Legal Fees	2,000	743
Professional Fees	11,410	8,391
Total Professional Services	13,410	9,134

## **General Fund**

### Schedule of Expenditures - Budget and Actual - Continued For the Fiscal Year Ended December 31, 2023

	Original and Final Budget	Actual
Culture and Recreation - Continued		
Contractual, Printing and Maintenance		
Contractual Services	\$ 107,645	115,291
Printing	17,515	18,127
Maintenance - Building/Facility	35,721	36,084
Library Program	33,000	33,161
Public Relations	3,000	2,800
Utilities	13,750	37,668
Total Contractual, Printing and Maintenance	210,631	243,131
Personnel		
Salaried Employees	727,972	727,403
Hourly Employees	191,533	195,510
Additional Compensation	5,500	5,213
Employee Benefits	130,609	130,909
Total Personnel	1,055,614	1,059,035
Total Expenditures	1,533,226	1,556,535

## Special Reserve - Capital Projects Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Original and Final Budget		Actual	
Revenues Investment Income	\$	_	32	
Expenditures	Ŧ			
Capital Outlay		824,711	50,103	
Excess (Deficiency) of Revenues Over (Under) Expenditures	(	824,711)	(50,071)	
Other Financing Sources				
Transfers In			50,071	
Net Change in Fund Balance	(	824,711)	_	
Fund Balance - Beginning				
Fund Balance - Ending				

Nonmajor Governmental Funds Combining Balance Sheet December 31, 2023

See Following Page

# Nonmajor Governmental Funds Combining Balance Sheet December 31, 2023

		Special
	Illinois	Special
	Municipal	Social
	Retirement	Security
ASSETS		
Cash and Investments	\$ —	
Receivables - Net of Allowances		
Property Taxes	79,011	77,051
Total Assets	79,011	77,051
LIABILITIES		
None	—	—
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Property Taxes	79,011	77,051
Total Liabilities and Deferred Inflows of Resources	79,011	77,051
FUND BALANCES Restricted	_	
Total Deferred Inflows of Resources and Fund Balances	79,011	77,051

Revenue				
Audit	Liability Insurance	Workers Compensation	Unemployment Compensation	Totals
	—	4,347	12,730	17,077
7,531	2,239.00	1,828		167,660
7,531	2,239	6,175	12,730	184,737
_		_	_	_
7 521	2 220	1 020		167.660
7,531	2,239	1,828		167,660
7,531	2,239	1,828	—	167,660
		4,347	12,730	17,077
7,531	2,239	6,175	12,730	184,737

## Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balance For the Fiscal Year Ended December 31, 2023

		Special
	Illinois	<u> </u>
	Municipal	Social
	Retirement	Security
Revenues		
Taxes	\$ 53,239	55,138
Expenditures		
Culture and Recreation	68,988	69,144
Excess (Deficiency) of Revenues		
Over (Under) Expenditures	(15,749)	(14,006)
Other Financing Sources		
Transfers In	15,749	14,006
Net Change in Fund Balance	_	_
Fund Balance - Beginning		
Fund Balance - Ending		

Revenue				
Audit	Liability Insurance	Workers Compensation	Unemployment Compensation	Totals
5,354	1,740	1,601	_	117,072
5,551	1,710	1,001		117,072
6,830	19,377	1,658		165,997
(1,476)	(17,637)	(57)		(48,925)
1,476	17,637	_	_	48,868
_	_	(57)	_	(57)
		4,404	12,730	17,134
		4,347	12,730	17,077

## Illinois Municipal Retirement - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Original and Final Budget		Actual	
Revenues Taxes				
Property Taxes	\$	68,193	53,239	
Expenditures				
Culture and Recreation Illinois Municipal Retirement		68,193	68,988	
Excess (Deficiency) of Revenues Over (Under) Expenditures		_	(15,749)	
Other Financing Sources Transfers In			15,749	
Net Change in Fund Balance			_	
Fund Balance - Beginning				
Fund Balance - Ending				

## Social Security - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

		iginal and al Budget	Actual	
Revenues Taxes				
Property Taxes	\$	70,342	55,138	
Expenditures Culture and Recreation				
Social Security		70,342	69,144	
Excess (Deficiency) of Revenues Over (Under) Expenditures		_	(14,006)	
Other Financing Sources Transfers In	_	_	14,006	
Net Change in Fund Balance			_	
Fund Balance - Beginning				
Fund Balance - Ending				

## Audit - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

	iginal and al Budget	Actual	
Revenues Taxes			
Property Taxes	\$ 6,830	5,354	
Expenditures Culture and Recreation			
Audit	 6,830	6,830	
Excess (Deficiency) of Revenues Over (Under) Expenditures	_	(1,476)	
Other Financing Sources Transfers In	 _	1,476	
Net Change in Fund Balance	 	_	
Fund Balance - Beginning			
Fund Balance - Ending			

### Liability Insurance - Special Revenue Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

	iginal and al Budget	Actual	
Revenues			
Taxes Property Taxes	\$ 2,218	1,740	
Expenditures			
Culture and Recreation			
Liability Insurance	 22,181	19,377	
Excess (Deficiency) of Revenues Over (Under) Expenditures	(19,963)	(17,637)	
Over (Onder) Expenditures	(19,903)	(17,037)	
Other Financing Sources			
Transfers In	 	17,637	
Net Change in Fund Balance	 (19,963)	_	
Fund Balance - Beginning			
Fund Balance - Ending			

## Workers Compensation - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Original and Final Budget		-		
Revenues					
Taxes					
Property Taxes	\$	2,041	1,601		
Expenditures Culture and Recreation Workers Compensation		2,041	1,658		
Net Change in Fund Balance			(57)		
Fund Balance - Beginning			4,404		
Fund Balance - Ending			4,347		